

Notice of Public Meeting**Tuesday, August 9, 2016
2:00 P.M.****LEGISLATIVE
COMMITTEE****Door County Government Center
Chambers Room (C102), 1st floor
421 Nebraska Street, Sturgeon Bay, WI****AGENDA**

1. Call Meeting to Order
2. Establish a Quorum ~ Roll Call
3. Adopt Agenda / Properly Noticed
4. Approve Minutes of May 10, 2016 Legislative Committee Meeting
5. Communications
6. Public Comment
7. Supervisor Response
8. Old Business
 - A. "Just Fix It" Transportation Funding
 - B. Promulgation of Administrative Rules – Post 2011 Wisconsin Act 21
 - C. Groundwater Initiatives
9. New Business
 - A. State Funding for Communicable Diseases
10. Matters to be Placed on a Future Agenda or Referred to a Committee, Official, or Employee
11. Next Meeting Date: tbd
12. Adjourn

Deviation from the order shown may occur.

Members of the Door County Board of Supervisors and/or its sub-units may be in attendance at this meeting to listen and gather information. Notice is hereby given that the above meeting may constitute a meeting of the Door County Board of Supervisors or one of its sub-units. However no official action will be taken except by the Legislative Committee.

Call Meeting to Order

Chair Susan Kohout called the May 10, 2016 meeting of the Legislative Committee to order at 3:00 p.m. at the Door County Government Center.

Establish a Quorum – Roll Call

Committee members present – Steve Sohns, Susan Kohout, Helen Bacon, and Roy Englebert. David Enigl was excused.

Others present – Administrator Ken Pabich, CC Grant Thomas, County Clerk Jill Lau, and League of Women Voters Representative Barb Gaul.

<p>"These minutes have not been reviewed by the oversight committee and are subject to approval at the next regular committee meeting."</p>
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Election of Vice-Chairperson

Motion by Englebert, seconded by Bacon to nominate Steve Sohns as Vice-Chairperson. Nominations were closed and a unanimous ballot was cast for Steve Sohns for Vice-Chairperson. Motion carried by unanimous voice vote.

Adopt Agenda/Properly Noticed

Motion by Sohns, seconded by Bacon to approve the agenda. Motion carried by unanimous voice vote.

Approve Minutes of March 29, 2016 Legislative Committee Meeting

Motion by Englebert, seconded by Bacon to approve the meeting minutes of March 29, 2016. Motion to approve carried by unanimous voice vote.

Communications

- We Are Hope letter regarding Adult and Dislocated Worker Program

Public Comment

No one from the public commented.

Supervisor Response

N/A.

Old Business

UW Extension Reforms

Communication to Municipalities

Communications were sent to each municipality. The Town of Sturgeon Bay adopted an opposition resolution at their last board meeting. Other municipalities have forwarded resolutions. Some municipalities may be considering resolutions at their upcoming meetings.

School Boards

Discussion regarding sending similar info to the schools that was sent to the municipalities. It was decided to forward the info sent to the municipalities to the schools.

Legislative Study Committee

Chair Kohout reviewed a listing of Legislative Study Committees approved including one committee studying publication requirements and one committee studying rural broadband connections.

New Business**Organizational Matters****Review Committee Duties: Resolution No. 41-99****Legislative Committee Process – Draft****Timeline - Including Meeting Date****Resources****Determine Method of Contact**

Information included in the meeting packet was reviewed. The regular committee meeting day and time was established being the second Tuesday at 2:00 p.m.

Memo to Department Heads & Supervisors

A draft memo to DH's was included in the meeting packet and was reviewed. The letter will be sent to all Department Heads and Supervisors.

Wisconsin Counties Association

Information received at the May District Meeting was reviewed.

Expected priorities for legislators will be government reform, transportation, tax reform, Family Care 2.0, and budget. Expected priorities for WCA will be shoreland zoning, transportation, flexibility for counties to do business, 17 year old juvenile offenders, and 911 funding.

Events**Annual Conference****Legislative Exchange**

Chair Kohout presented an overview of the conference and exchange.

Ambassador Program

Chair Kohout explained the program. This topic has been placed on the Administrative Committee agenda for next week's meeting.

Legislative Days 2016

Held in April/May; planning begins in late fall.

Resolutions to WCA

Information included in the meeting packet was reviewed. Resolutions identified include 2015-94 Transfer of 17 Year Juvenile Offenders to the Juvenile Justice System, 2015-95 .5% sales tax for road repair, 2016-07 Planning, Zoning and Land Use Laws, and 2016-19 Opposing the UW Extension Reorganization.

Motion by Englebert, seconded by Sohns to approve the forwarding of the four resolutions to the WCA Executive Director. Motion carried by unanimous voice vote.

County Budget Priorities

Chair Kohout noted if the county has specific issues they feel should be considered in the state budget those issues could be forwarded as requests to specific state agencies for consideration in the state budget. Administrator Pabich suggested each department head work directly with the agencies if they have concerns. Kohout asked that departments who submit requests to state agencies submit the same information to legislators and the legislative committee.

Matters to be Placed on a Future Agenda or Referred to a Committee, Official, or Employee

- Placement of Non-County Violent Sex-Offenders
- Governor Administrative Rules
- Groundwater Contamination

Next Meeting Date

At call of Chair.

Adjourn

Motion by Englebert, seconded by Bacon to adjourn. Time 3:58 p.m. Motion carried by voice vote.

Respectfully submitted by Jill M. Lau, County Clerk



Resolution No. 32 (2016)
RESOLUTION TO SUPPORT "JUST FIX IT" FOR
STATEWIDE ROAD MAINTENANCE

1 WHEREAS, local government in Wisconsin is responsible for about 90% of the road
2 miles in the state; and
3

4 WHEREAS, Wisconsin's diverse economy is dependent upon county and town roads as
5 well as city and village streets and transit systems across the state; and
6

7 WHEREAS, according to "Filling Potholes: A New Look at Funding Local
8 Transportation in Wisconsin," commissioned by the Local Government Institute of Wisconsin
9 (LGI) the condition of Wisconsin's highways is now in the bottom third of the country; and
10

11 WHEREAS, state funding for local roads in Wisconsin has failed to keep up with costs
12 over the past several decades which has adversely affected local transportation finances.
13 According to "Filling Potholes," municipal transportation spending has declined from \$275 per
14 capita in 2000 to \$227 in 2012; and
15

16 WHEREAS, Mass Transit Operating Aids and County Elderly and Disabled
17 Transportation assistance programs are funded through the state gas tax and vehicle registration
18 user fee systems. These programs are critical to ensuring that transportation services are
19 delivered to vulnerable citizens. Proper funding for these programs helps ensure that all citizens
20 have an opportunity to access the workplace as well as the marketplace; and
21

22 WHEREAS, levy limits do not allow local governments to make up for the deterioration
23 of state funding; and
24

25 WHEREAS, Wisconsin's over-reliance on borrowing eats away at the state's segregated
26 funding sources - the state gas tax and vehicle registration fees - which increasingly pay debt
27 service rather than fund transportation needs; and
28

29 WHEREAS, safety is a primary concern and responsibility of local governments across
30 Wisconsin. Unfortunately, according to TRIP, a national non-profit transportation research
31 group, Wisconsin had 347 non-interstate, rural road fatalities in 2013; and
32

33 WHEREAS, the St. Croix County Board of Supervisors recognizes that our state highway
34 and interstate system is the backbone of our surface transportation system and plays a vital role
35 in the economy of Wisconsin. Both local *and* state roads need to be properly maintained in order
36 for our economy to grow; and
37

38 WHEREAS, from a competitive standpoint Wisconsin motorists pay significantly less
39 than any of our neighbors when you combine the annual cost of the state gas tax and vehicle
40 registration fees; and
41

WHEREAS, the Transportation Finance and Policy Commission, appointed by the Governor and Legislature clearly found that if Wisconsin does not adjust its user fees, the condition of both our state and local roads will deteriorate significantly over the next decade.

NOW, THEREFORE, BE IT RESOLVED that the St. Croix County Board of Supervisors urges the Governor and Legislature to “Just Fix It” and to agree upon a sustainable solution: one that includes a responsible level of bonding and adjusts our user fees to adequately and sustainably fund all of Wisconsin’s transportation system, including a targeted fund increase for local units of Government. Furthermore, the St. Croix County Board of Supervisors directs the Clerk to send a copy of this resolution to our State Legislators, Governor Scott Walker, Wisconsin Counties Association and the State of Wisconsin County Clerks.

Legal – Fiscal – Administrative Approvals:

Legal Note:

Fiscal Impact: This resolution lays the foundation for a positive future financial impact for most Wisconsin units of government.


Scott L. Cox, Corporation Counsel 6/16/2016


Robert Mittet, Finance Director 6/16/2016


Patrick Thompson, County Administrator 6/17/2016

06/13/16

Adopted

06/13/16

Transportation Committee

APPROVED AS AMENDED

RESULT: APPROVED AS AMENDED [UNANIMOUS]

Next: 7/5/2016 5:00 PM

MOVER: Ryan S. Sicard, Supervisor

SECONDER: David Peterson, Supervisor

AYES: Sicard, Nelson, Ostness, Peterson, Peavey

Vote Confirmation.


 William Peavey, Supervisor 6/20/2016

St. Croix County Board of Supervisors Action:

Roll Call - Vote Requirement – Majority of Supervisors Present

RESULT:	ADOPTED [18 TO 1]
MOVER:	William Peavey, Supervisor
SECONDER:	Daniel Hansen, Supervisor
AYES:	Sicard, Ring, Babbitt, Sjoberg, Long, Bergren, Nelson, Berke, Ostness, Larson, Hansen, Kiesler, Brinkman, Peterson, Anderson, Achterhof, Leibfried, Peavey
NAYS:	Tom Coulter

This Resolution was Adopted by the St. Croix County Board of Supervisors on July 5, 2016

Cindy Campbell, County Clerk



DOOR COUNTY

ROLL CALL Board Members	Aye	Nay	Exc.
AUSTAD			
BRANN			
BUR			
ENGLEBERT			
ENIGL			
FISHER			
GUNNLAUGSSON			
HAINES			
HALSTEAD			
KOCH			
KOHOUT			
LIENAU			
MEYER			
MOELLER			
NEINAS			
Kok			
RUNQUIST			
SCHULTZ			
SITTE			
VIRLEE			
ZIPPERER			

BOARD ACTION

Vote Required: Majority Vote of a Quorum

Motion to Approve

Adopted

☐

1st Kohout

Defeated

☐

2nd Schultz

Yes: _____ No: _____ Exc: _____

Reviewed by:

 Corp. Counsel

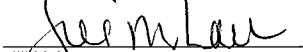
Reviewed by: 

_____, Administrator

FISCAL IMPACT: There is no additional fiscal impact with the adoption of this resolution.
MEJ

Certification:

I, Jill M. Lau, Clerk of Door County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 26th day of May, 2015 by the Door County Board of Supervisors.


Jill M. Lau
County Clerk, Door County

Resolution No. 2015-40

8 of 13

Resolution to Secure State Funding to Support Communicable Disease Control for Population Health

TO THE DOOR COUNTY BOARD OF SUPERVISORS:

1 **WHEREAS**, Wisconsin has no dedicated, stable federal or state funding
2 sources for communicable disease control and prevention efforts; and

3
4 **WHEREAS**, Section 252.03 Wisconsin Statutes, requires that every local
5 health officer/ department immediately investigate and promptly take all
6 measures necessary to prevent, suppress and control communicable diseases
7 (See Also: Chapter DHS 145 Wisconsin Administrative Code); and,

8
9 **WHEREAS**, The Section 252.03 Wisconsin Statutes mandates (i.e.,
10 investigate, prevent, suppress and control communicable diseases) impose
11 costs on local governments for which they are not reimbursed by the State of
12 Wisconsin; and,

13
14 **WHEREAS**, Door County is compelled to use the local property tax levy
15 to meet costs that result from the aforementioned unfunded mandates; and

16
17 **WHEREAS**, The investigation, prevention, suppression and control of
18 communicable diseases is a matter of state-wide concern and should (at least
19 in part) be funded by the State of Wisconsin; and

20
21 **WHEREAS**, In 2014, Wisconsin ranked 7th from last in the United States
22 for State financial support for local public health programs with a per capita
23 rate of \$13.03; and,

24
25 **WHEREAS**, \$31.06 is the median per capita state expenditure in the
26 United States for local public health programs; and

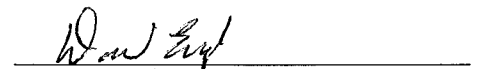
27
28 **WHEREAS**, Emerging and existing communicable diseases threaten
29 health, security, economies, and quality of life for all;

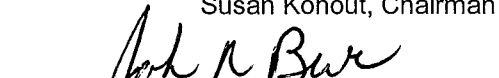
30
31 **NOW, THEREFORE, BE IT RESOLVED**, That the Door County Board of
32 Supervisors does hereby urge Governor Walker, State Senator Lasee, State
33 Representative Kitchens, and the Wisconsin Counties Association (in its
34 legislative platform) to support a \$5 million budget line item, per biennium,
35 specifically earmarked for local health departments, which is a per capita
36 increase of less than \$1.00.

37
38 **BE IT FURTHER RESOLVED**, That a copy of this resolution be sent to
39 the Governor, the Legislators representing Door County, and the Wisconsin
40 Counties Association.

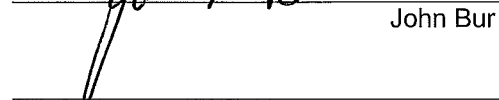
SUBMITTED BY: LEGISLATIVE COMMITTEE


Susan Kohout, Chairman


David Enigl


John Bur


Kathy Schultz


Ben Meyer

KOLBERG, RHONDA

From: KOLBERG, RHONDA
Sent: Monday, July 11, 2016 2:14 PM
To: 'Rep.Kitchens@legis.wisconsin.gov'
Subject: 2017-19 BUDGET REQUEST - COMMUNICABLE DISEASE PREVENTION INITIATIVE

Dear Representative Kitchens,

As your constituent and a public health professional, I would urge you to support funding to combat the spread of infectious disease in Wisconsin.

Wisconsin has no dedicated funding source for infectious disease control and prevention. As a result, local health departments struggle to find sufficient resources, making it a challenge to carry out basic disease prevention functions.

A strong public health infrastructure is essential in a globalized world that provides great opportunity for the spread of infectious disease. The role of government is paramount in controlling and preventing this threat, which includes traditional, ever present diseases, such as Tuberculosis, Hepatitis C, Influenza and Pneumonia, and emerging disease threats like Zika, Ebola, Middle East Respiratory Syndrome and other global diseases that require a local public health response.

Please support new funding in the 2017-19 state budget to fight the growing infectious disease threat.

Thank you!

Rhonda Kolberg
806 S. 12th Ave.
Sturgeon Bay WI 54235

Rhonda Kolberg, RN, MS
Director/Health Officer
Door County Public Health Department
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<https://www.facebook.com/doorcountypublichealth>
<https://twitter.com/>



2015-16 Communicable Disease Budget Request

Topic:

Surveillance, investigation, control and prevention of infectious diseases

Request:

Create a continuing appropriation of \$2,500,000 per fiscal year (for a total of \$5,000,000 over the biennium) to control and prevent infectious diseases in Wisconsin. The WI Department of Health Services shall distribute the funding to local health departments under a formula that would provide an identical base amount for each local health department, plus a supplemental amount based on the population served by the local health department. Local health departments shall utilize the funding for disease surveillance; contact tracing; staff development and training; improved communication with other health care professionals; public education and outreach; and other infection control measures required under state law.

Rationale:

The highest priority for public health in Wisconsin and across the country is efforts to prevent and control infectious diseases, including emerging threats such as Ebola and Middle East Respiratory Syndrome (MERS). Supporting a robust public health infrastructure is critical in a globalized world that provides new opportunities for the emergence and spread of infectious diseases. Unfortunately, Wisconsin currently has no dedicated, stable funding source for infectious disease control and prevention. As result, local health departments rarely have sufficient staff time and expertise to support effective infectious disease prevention efforts. Often times, basic follow-up and contact tracing investigations are not completed, allowing the opportunity for disease to spread and become a crisis.

Discussion Points:

- According to Trust for America's Health, Wisconsin ranks 46th in the nation for state public health funding for local health departments. The median nationally is \$27.49 per capita, but Wisconsin invests only \$13.10 per capita.
- Wisconsin currently has no dedicated, stable funding source for communicable disease control and prevention efforts.
- Supporting a strong public health infrastructure is paramount with the continuing occurrences of natural disasters, terrorist attacks and infectious diseases, such as tuberculosis, whooping cough, H1N1 influenza and Ebola.
- The challenges presented by infectious disease are more complex than they were even a decade ago. New microbes and mutated versions of old ones are being discovered regularly, creating real threats to the United States – including Wisconsin – in today's globalized world.
- Infectious disease control is one of the ten essential functions of public health, and with adequate funding, local health departments across Wisconsin will be equipped with the necessary resources and expertise to protect individuals, communities and the entire state from infectious diseases.

Overview of Wisconsin Communicable Disease Funding

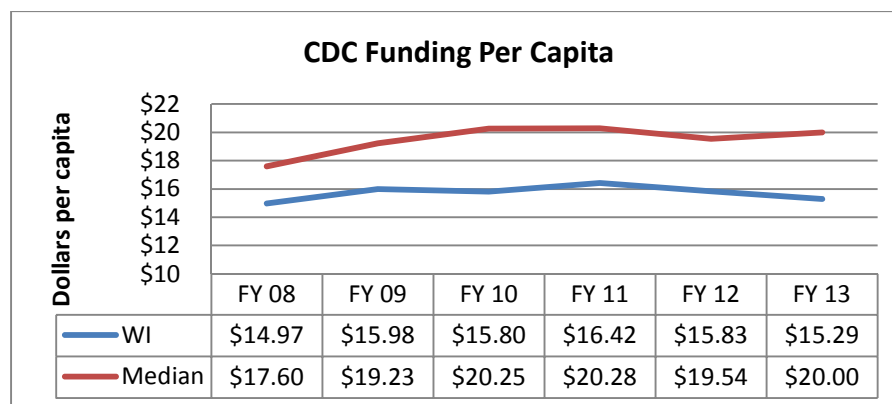
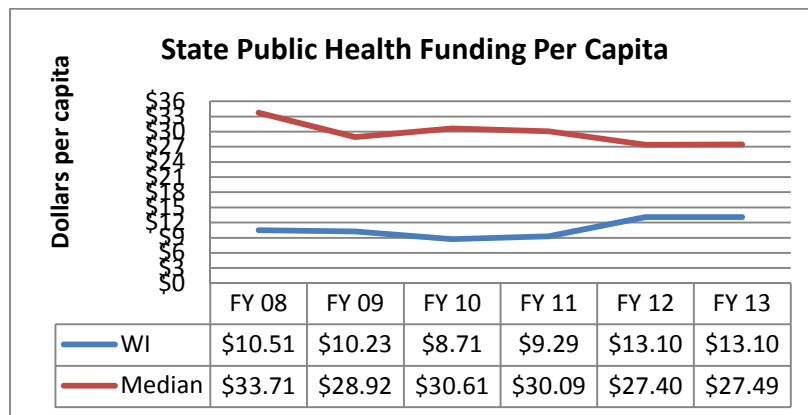
Wisconsin's Local Health Departments (LHDs) are as varied in size and composition as the populations of the jurisdictions they serve. However, all these LHDs share a common mission of protecting and improving community well-being. This is accomplished by preventing disease, illness, and injury and by impacting social, economic, and environmental factors fundamental to excellent health.

Communicable disease control is one of the ten essential public health functions. Unfortunately the ability of local public health departments to perform this core functions has been drastically limited by lack of funding. A significant number of communicable diseases exist within communities, but health departments rarely have sufficient staff time and expertise to support effective diseases prevention efforts.

Today's system for financing public health in Wisconsin has several noteworthy aspects:

- No dedicated, stable state and federal funding for communicable disease control and prevention
- Inadequate Public Health and CDC funding per capita
- Declining local level funding due to budget levy limits
- Emerging and re-emerging health threats
- Reliance on categorical/silo funds
- Increasing reliance on fees
- Local funding disparities between agencies

In a comparison of state budgets and appropriations for the agency in charge of public health services, Trust for America's Health (TFAH) has consistently found that Wisconsin has ranked 46th – 49th out of 51 in state funding for public health. Wisconsin ranked 43rd – 46th in CDC funding per capita. There has been some progress in moving funding levels toward the median however we are still at the bottom of the rankings and need to continue to make public health funding a priority.



Rank for Combined Funding (State, CDC, HRSA) 2008 - 2014

State dollars dedicated to public health and federal dollars directed to states by the Centers for Disease Control and Prevention and the Health Resources and Services Administration.

State	Rank	Value
2014 - Wisconsin	49	\$43.45
2013 - Wisconsin	49	\$42.14
2012 - Wisconsin	50	\$38.63
2011 - Wisconsin	50	\$40.19
2010 - Wisconsin	48	\$39.57
2009 - Wisconsin	50	\$35.43
2008 - Wisconsin	49	\$34.11

Largest Changes in Health Rank Since 1990 Edition (25 Years)

Rank Improved	1990 Rank	2014 Rank	Change	Rank Declined	1990 Rank	2014 Rank	Change
New York	40	14	26	Iowa	6	24	18
Vermont	20	2	18	Wisconsin	7	23	16
Oregon	28	12	16	Kansas	12	27	15
Maryland	31	16	15	Oklahoma	32	46	14
Alaska	37	26	11	Ohio	27	40	13
New Jersey	21	11	10	Missouri	24	36	12
				Indiana	30	41	11

In the April 2012 report For the Public's Health: Investing in a Healthier Future, the Institute of Medicine (IOM) identified “essential ingredients” to renew the public health system:

- Adequate and sustainable funding for governmental public health;
- Reform of governmental public health infrastructure and operations to align spending with need; and
- Using public health knowledge to help improve delivery and quality of clinical care and integrate it with public health’s population-based efforts.

Supporting a strong public health infrastructure is paramount with the continuing occurrences of natural disasters, terrorist attacks, and infectious diseases like tuberculosis, Ebola, whooping cough and flu.

Problem Statement:

There is no dedicated, stable base state funding for communicable disease control and prevention. Resources, staff and time, vary significantly from one agency to the next. Many agencies have limited resources to respond to urgent and/or outbreak situations. As a result contact investigations may be delayed, disease continues to spread and every communicable disease outbreak potentially becomes a crisis.

Performance Measures:

Outcome:

- Communicable disease rates fall over time

Interim:

- All cases and contacts will be investigated in timely manner; treatment and follow up is routine and documented.
- Outbreaks are contained quickly; no secondary cases, or limited transmission documented

- Improved adherence of mandated reporting and treatment guidelines for communicable disease by providers due to on-going educational outreach.
- Increase in the percentage of individuals who successfully complete treatment and follow up testing.
- Improved immunizations rates by raising community awareness and auditing of immunizations records

Rationale:

This is the highest-ranked priority for public health. The most basic public health intervention is to stop the spread of disease by limiting exposure. This takes concerted effort wherever disease occurs, and is very time intensive.

Our “Ask”:

Currently Wisconsin's public health funding allocation is \$13.10 per capita. To reach the median level of state public health funding per capita an additional \$14.39 per capita increase is needed. (WI population = 5,742,713). The estimated cost of just the increase would be an additional \$82,637,640.07 each year. Realizing that this is not feasible/realistic request, and being good stewards of dollars we receive, our request would be for a \$5 million budget line item, this biennium, specifically earmarked for local health departments. The purpose of would be to provide a base funding amount to each local health department for the provision of mandated communicable disease control and prevention activities, including staff training and development. This requested amount equates to a less than one dollar per person increase in public health funding.

For additional information, please contact the Wisconsin Association of Local Health Departments and Boards (WALHDAB) office (walhdab@badgerbay.co) or the Wisconsin Public Health Association (WPHA) office (wpha@badgerbay.co).